TRANSGENDER ATHLETE PARTICIPATION POLICY

Effective Date: January 1, 2023
Approved by: Board of Tennis Canada

PURPOSE

Tennis Canada welcomes and encourages the participation of all individuals into its programs, activities and into the sport of tennis.

In furtherance of Tennis Canada’s mission, tradition and values, Tennis Canada commits to fostering an inclusive, equitable, safe and accessible environment where every participant feels valued, respected, and supported. Specifically, Tennis Canada seeks to ensure and provide an environment where all participants will have access to programming and facilities which value their gender identity.

The purpose of this Policy is to address and clarify the eligibility of entry into and participation in tournaments and events based upon a player’s gender identification. The guidelines designated in this Policy are intended to ensure, insofar as possible, that Transgender athletes are not excluded from any opportunity to participate in sporting competitions and are provided a sporting environment free of discrimination.

A. SCOPE

This Policy applies to all Tennis Canada sanctioned events. Tennis Canada is committed to working with its provincial partners and will endeavour to utilize this developed Policy to provide guidance and support for further implementation.

Tennis Canada strongly recommends that this Policy be adopted by its provincial member associations, local leagues, and clubs to be applicable for programming and activities within their respective jurisdictions.

B. DEFINITIONS

(a) **Individual(s) or Athlete(s)** – A person participating in sporting programs and activities directly or indirectly under the auspices of Tennis Canada, and/or representing Tennis Canada at international or other events not under the jurisdiction of Tennis Canada.

(b) **High-Performance Pathway** – Tennis play designed for athletes who are on track to meet Tennis Canada’s performance and podium objectives; consists of Junior, Professional and Senior athletes.
League and Recreational Levels – Non-professional tennis play which allows athletes to partake in tennis in a minimally competitive environment.

Transgender – An umbrella term that describes people with diverse gender identities and gender expressions that do not conform to stereotypical ideas about what it means to be a girl/woman or boy/man in society. It includes but is not limited to people who identify as transgender, transsexual, cross dressers (adjective) or gender non-conforming (gender diverse or genderqueer).

Gender identity – A person’s innermost sense of their own gender. Gender also refers to a variety of social and behavioural characteristics (e.g. appearance, manners). There are lots of words people may use to talk about their gender identity and expression.

Gender category registration – Refers to the gender identity which an athlete selects on their registration form for participation in a Tennis Canada sanctioned event.

C. ELIGIBILITY GUIDELINES

1. Exceptions

When applicable, the eligibility guidelines of the International Tennis Federation (ITF), the Women's Tennis Association (WTA), the Association of Tennis Professionals (ATP) and/or any major games, will supersede the eligibility guidelines outlined in this Policy.

2. League and Recreational Levels

(a) At both league and recreational levels of competition, an individual may participate in the gender category in which they self-identify, without restriction.

(b) Gender reassignment (such as hormone therapy) is not required for an individual to participate in the gender category consistent with their gender identity.

(c) Athletes are not required to disclose their Transgender identity or history to Tennis Canada or to any of Tennis Canada’s representatives (e.g., coaches, staff, officials, etc.).

3. High-Performance Pathway Level

(a) Within Tennis Canada’s High-Performance Pathway (“HPP”) level of competition, an individual may participate in the gender category in which they self-identify, without restriction.

(b) Gender reassignment (such as hormone therapy) is not required for an individual to participate in the gender category consistent with their gender identity.

(c) Athletes are not required to disclose their Transgender identity or history to Tennis Canada or to any of Tennis Canada’s representatives (e.g., coaches, staff, officials, etc.).
(d) Winning an HPP tournament may feed into Tennis Canada’s selection process for international competition. In accordance with C1, should an athlete win an HPP tournament but fail to meet international (ITF) eligibility guidelines, the athlete will not be eligible to compete in the international tournament.

D. REGISTRATION AND TIMING

1. Submitting Registration Forms

(a) Should an athlete choose to participate in a Tennis Canada sanctioned event, participation will require submitting a registration form which includes choosing a gender category for participation.

(b) In accordance with C2 and C3, an athlete may register according to their own gender self-identification.

(c) An individual can only register to participate in one gender category at a time. For absolute clarity, only one registration will be active at a time.

(d) Should an individual seek to change their gender category registration, the individual is required to cancel their old registration form (which can be found in their player profile) and then subsequently submit a new registration form indicating their gender category.

(e) An individual who has changed their gender category registration in accordance with D, above, shall not be eligible to change their gender category again with respect to participating in a Tennis Canada sanctioned event for the remainder of that calendar year.

2. Points and Rankings

(a) When an athlete participates in a Tennis Canada sanctioned event (which requires registration into a gender category), the athlete will accumulate points and rankings which are calculated in accordance with that athlete’s results against others registered in that same gender category.

(b) Tennis Canada recognizes that an athlete’s registration may change in subsequent seasons.

(c) Should an athlete change their gender category registration, the athlete's accumulated points and rankings will be forfeited in the former gender category. For clarity, after an athlete registers into a new gender participation category, that athlete will subsequently commence participation at a rank of 0 and with an accumulated total of 0 points.
E. OTHER

1. Doping Controls / Exemptions

Nothing in this Policy alters or exempts individuals from doping controls or exemptions. All athletes must be aware that they may be subject to doping control testing pursuant to the Canadian Anti-Doping Program. Tennis Canada encourages Transgender athletes undergoing hormonal treatment related to their transition to contact the Canadian Centre for Ethics in Sport (CCES) to determine what procedures, if any, are required to obtain a Therapeutic Use Exemption.

2. Tennis Canada Discretion

Tennis Canada understands that the situation of each athlete may vary and that subject matters addressed herein are highly sensitive in nature. In exceptional circumstances, Tennis Canada may utilize its discretion to request information from any athlete governed by this Policy.

As Tennis Canada reviews the information requested and received, the athlete will be registered in the gender category consistent with their gender identity and will continue to be able to participate in such category until and if Tennis Canada determines otherwise.

3. Confidentiality

If made known for any reason, Tennis Canada will not disclose to outside parties any documentation or information about an individual’s gender identity, except as required by law.

4. Appeals

Any decision rendered by Tennis Canada in accordance with this Policy may be appealed based on the merits outlined below.

(a) To submit an appeal, the athlete or parent/legal guardian, if applicable, must provide a written statement setting out their grounds of appeal to the President & CEO of Tennis Canada within seven (7) days of the date of receiving the decision. Grounds for appeal may include:

(i) failing to follow procedures as set out in this Policy

(ii) making a decision which was influenced by bias

(iii) exercising discretion for an improper purpose

(iv) making a decision which was grossly unreasonable

(b) Within thirty (30) days of receiving the written appeal, the President & CEO of Tennis Canada will refer the appeal to a hearing panel composed of one (1) to three (3) individuals from outside of Tennis Canada. The hearing panel may dismiss the appeal, or allow the appeal and, inter alia, revoke the decision, or impose a different decision. In each case, the hearing panel must give reasons in writing for its final decision.
(c) An athlete may appeal the final decision of the hearing panel, as set out above, by submitting a written appeal to the Sport Dispute Resolution Centre of Canada.

5. Review

Tennis Canada commits to monitoring ongoing developments regarding national and international participation guidelines for Transgender athletes.

6. Amendments

Tennis Canada may revise, rescind or add to this Policy from time to time in its sole and absolute discretion, with or without prior notice.